Background- El Salvador¹

El Salvador is a small Central American country (population about 6.3 million in 2016) that was devastated by a 1979 to 1992 civil war that featured repeated, large-scale massacres of civilians.

Since the 1500s, El Salvador has been dominated by a small plantation-owning elite and has had repeated conflicts with its neighbors. The Spanish arrived in 1524 and started cocoa and later indigo plantations farmed by members of various small Indian tribes related to the Maya and Aztec. Although Salvadoran planters were wealthy and politically powerful within El Salvador, they felt frustrated by the regional dominance of Guatemalan merchants and clergy and repeatedly fought with Guatemala. In 1821, El Salvador joined the rest of Central America in declaring independence from Spain but, by 1841, attempts to form a united Central America had failed and Central America broke down into separate independent states. Within El Salvador, tensions between the planters and the working class were exacerbated in the late 1800s by the development of artificial dyes and the resulting crash in the indigo market. Although planters successfully switched to coffee, the switch entailed taking most of the indigenous tribes' remaining land and violently putting down the resulting rebellions.

During the Great Depression of the 1930s, tensions between the Salvadoran working class and elites boiled over into a communist revolt, setting the stage for a series of military dictatorships. In 1929, the Wall Street collapse caused coffee prices to crash, intensifying Salvadoran's existing dissatisfaction with the unequal distribution of wealth. In response, the military lead a coup in 1931 and the Salvadoran Communist Party led a revolt in 1932. The military put down the revolt in what became known as "la matanza" (the slaughter), killing tens of thousands of mostly Indian suspected Communists. The revolt intensified elites' fear of communism and support for the military but did not lead immediately further massacres or civil war. In fact, the 1950s through 1960s were marked by military regimes that authorized collective bargaining rights, increased political freedom, built housing and hydroelectric facilities, and improved economic diversification and cooperation with neighboring countries.

However, in the 1970s, worsening economic tensions and a war with Honduras finally drove El Salvador to a civil war. As El Salvador expanded its economic relationships with neighboring countries, an increasing number of Salvadorans left tiny El Salvador for jobs in the comparatively larger Honduras, building resentment among Honduran workers. In 1969, Honduras expelled thousands of Salvadoran migrants shortly before the Salvadoran and Honduran soccer teams competed against each other in the World Cup qualifying matches. Fighting broke out at the matches and an actual war broke out shortly afterwards. The so-called "Football War" killed 4,000 people in four days and flooded El Salvador with returning migrants that it was ill prepared to support. The government increased arrests and shootings of left wing activists and secretly

¹ Caitlin Hunter, Author, Foreign and International Law Librarian at Loyola Law School; Erin Gonzalez, Chief IACHR Editor; Cesare Romano, Faculty Advisor

organized a right wing paramilitary, the Organización Democrática Nacionalista (ORDEN). Left wing protestors began forming organized guerilla groups that eventually consolidated into the Farabundo Marti Liberation Front (FMLN). FMLN engaged in peaceful demonstrations and strikes but also murdered mayors suspected of collaborating with the government, bombed newspapers, and attacked military targets. Communist countries supported the FMLN, while the U.S. provided the government with military training, weapons, and billions in aid. In 1979, moderate members of the military staged a U.S.-backed coup and attempted to disband ORDEN and redistribute land, infuriating the right wing while failing to satisfy the left wing. The military and right wing paramilitaries stepped up their attacks, including highly publicized attacks on members of the Catholic Church who advocated for social justice. In March 1980, a right wing death squad assassinated Archbishop Oscar Arnulfo Romero while he performed mass and, in December 1980, soldiers raped and murdered three American nuns and a Catholic lay worker. Military coups continued and by 1981 the situation had deteriorated into a full-blown civil war between government forces and the FMLN.

During the civil war, government forces systematically massacred entire villages suspected of being staging grounds for rebels. In the notorious massacre of El Mazote, soldiers told civilians to gather at the village of El Mazote for safety and then shot and beheaded boys and men in the church; shot children and older women in homes; and raped and murdered younger women on the outskirts of the village. Soldiers then set fire to buildings, burning injured victims to death inside. At El Mazote alone, the military massacred at least 498 civilians. Similar massacres took place throughout the rural areas of the country, with soldiers sealing off villages to prevent their inhabitants from fleeing and then systematically murdering them and setting fire to their homes, crops, and animals. Soldiers tracked those who escaped into the mountains and woods to kill them there. In one case, a soldier heard a child crying in a cave and threw a grenade inside, killing fifteen of the twenty villagers hiding there.²

In other cases, soldiers snatched children from their parents during attacks and then sent them to be raised abroad or by military and police families.³ Some children were raised safely by families unaware of their origins, while others were abused and constantly reminded of their origins as "guerillas." As a four year old, Gregoria Herminia Contreras was kidnapped and adopted by a military officer who starved, beat, and raped her before she finally escaped at age fourteen and

² Massacres of El Mozote and Nearby Places v. El Salvador, Merits, Reparations and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 252 (Oct. 25, 2012), https://iachr.lls.edu/cases/massacres-el-mozote-and-nearby-places-v-el-salvador.

³ Laura Barten, *In their DNA: Finding El Salvador's Missing Children*, FORENSIC MAGAZINE (Apr. 12, 2013, 5:05 am), http://www.forensicmag.com/article/2013/04/their-dna-finding-el-salvador%E2%80%99s-missing-children
Nina Lakhani, *'I Knew in My Heart She Was Alive': Families in El Salvador Are Finally Reunited with Children Abducted During the Country's Civil War*, THE INDEPENDENT (Jan. 18, 2014), http://www.independent.co.uk/news/world/americas/i-knew-in-my-heart-she-was-alive-families-in-el-salvador-are-finally-reunited-with-children-abducted-9065644.html; Cristián Orrego, Secretary of State Hillary Clinton Has a Few More Days and Salvadoran President Mauricio Funes a Few More Months to Leave a Legacy for El Salvador, BERKELEYBLOG (January 24, 2013), http://blogs.berkeley.edu/2013/01/24/secretary-of-state-hillary-clinton-has-a-few-more-days-and-salvadoran-president-mauricio-funes-a-few-more-months-to-leave-a-legacy-for-el-salvador/.

ultimately reunited with her biological family.⁴ Most children have yet to be reunited with their families.⁵ Families of kidnapped children formed the Asociación Pro-Búsqueda to help others like themselves track their children down and, as of 2015, the Asociación Pro-Búsqueda has 955 open cases and continues to receive new cases.⁶

The civil war finally drew to a close between 1989 and 1992, as the government lost enthusiasm for what increasingly seemed to be an unwinnable war. In November 1989, FMLN launched a successful attack on multiple cities. While fighting the attack, the military killed six Jesuit priests and their two housekeepers, generating widespread international outrage. With no clear ability to win the war and facing increasing international criticism for the military's human rights abuses, the El Salvadoran government agreed to a peace accord and declared an amnesty for both sides. FMLN went from a guerilla group to one of the country's largest political parties, gradually building an electoral base and ultimately winning the presidency in 2009.⁷

Despite El Salvador's return to democracy, it has never fully dealt with the human rights abuses committed during the civil war and remains plagued by violence. By the time the war ended over 75,000 Salvadorans had died. Although the government appointed a truth commission to investigate the deaths, both sides were deeply uncooperative with the investigation and the government ignored repeated demand from the Inter-American Commission and Court to repeal the amnesty that blocks any actual prosecution of human rights abuses during the civil war. In addition to the thousands who died, thousands more fled to Los Angles, where many young men formed street gangs (maras). When gang members were deported back to El Salvador, they added a toxic mix of criminal violence to the continuing violence by the military and police. Some police participated in criminal violence, while others took brutal measures to stop it. In 1994, Ramón Mauricio García Prieto Giralt was robbed, beaten, and shot to death in front of his wife, while holding their infant child. When investigation revealed that his murderers were likely police

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⁴ Contreras et al. v. El Salvador, Merits, Reparations, and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 232 (Aug. 31, 2011), https://iachr.lls.edu/cases/contreras-et-al-v-el-salvador.

⁵ Rochac Hernández et al. v. El Salvador, Merits, Reparations, and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 285 (Oct. 14, 2014), https://iachr.lls.edu/cases/rochac-hern%C3%A1ndez-et-al-v-el-salvador; Serrano Cruz Sisters v. El Salvador, Merits, Reparations and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 131 (Sept. 9, 2005), https://iachr.lls.edu/cases/serrano-cruz-sisters-v-el-salvador.

⁶ Country Reports on Human Rights Practices for 2015: El Salvador, U.S. Department of State (2015), https://www.state.gov/j/drl/rls/hrrpt/humanrightsreport/index.htm?year=2015&dlid=253013.

⁷ Blake Schmidt & Elisabeth Malkin, *Leftist Party Wins Salvadoran Vote*, NY TIMES (March 16, 2009), http://www.nytimes.com/2009/03/17/world/americas/17salvador.html.

⁸ Thomas Buergenthal, *The United Nations Truth Commission for El Salvador*, 27 VAND. J. TRANSNAT'L L. 497 (1994); Inter-American Commission on Human Rights, *El Salvador Must Investigate Grave Human Rights Violations from the Armed Conflict*, Press Release No. 72/13 (Oct. 2, 2013), http://www.oas.org/en/iachr/media center/PReleases/2013/072.asp.

⁹ Jessica Bennett & Juan Carlos, In El Salvador, a Gang Truce Can't Stop the Violence, MOTHER JONES (March 7, 2013, 6:00 AM), http://www.motherjones.com/politics/2013/03/el-salvador-gang-truce-juan-carlos-tumblr; Kate Linthicum, http://www.notherjones.com/politics/2013/03/el-salvador-gang-truce-juan-carlos-tumblr; Kate Linthicum, https://www.latimes.com/world/mexico-americas/la-fg-el-salvador-refugees-20170216-htmlstory.html.

affiliated, the police harassed and threatened his family for over a decade as they fought for iustice. 10 In 2000, police identified José Agapito Ruano Torres as a co-conspirator in a kidnapping for ransom, arrested him, tortured him, and refused to let him present evidence that he had an alibi and that the real kidnapper was his brother. 11 Today, gangs commit widespread extortion, violence, and sex trafficking and police engage in physical abuse, homicide, and suspected extrajudicial executions.12

More information

Additional background was provided by the sources below.

For historical background, see the Encyclopedia Britannica and BBC Country Profiles.

For an overview of the current human rights situation, see the U.S. Department of State's 2015 Human Rights Report.

For information on human rights abuses during the civil war, see The Commission on the Truth for El Salvador, From Madness to Hope: The 12 Year War in El Salvador, U.N. Doc. S/25500 (Apr. 1, 1993), https://documents.un.org/ (Search for Symbol- S/25500. The report is annexed to the Letter Dated 93/03/29 from the Secretary-General.)

For information on the state history, people, government, economy, geography, communications, transportation, and military, see Central Intelligence Agency World Factbook.

For information about human rights, including all relevant treaties and legal documents, see Office of the High Commissioner for Human Rights.

¹⁰ García Prieto et al. v. El Salvador, Preliminary Objections, Merits, Reparations and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 168 (Nov. 20, 2007), https://iachr.lls.edu/cases/garc%C3%ADa-prieto-et-al-v-el-salvador.

¹¹ Case of Ruano Torres et al. v. El Salvador. Merits, Reparations and Costs, Judgment, Inter-Am. Ct. H.R. (ser. C) No. 303 (Oct. 5, 2015), https://iachr.lls.edu/cases/ruano-torres-et-al-v-el-salvador
Linthicum, *supra* note 8; Country Reports on Human Rights Practices for 2015: El Salvador, *supra* note 5.